kansas association of counties R E P O R T

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April 2017

Demographic & Taxation Report: 2016-17

By Dennis Kriesel, Operations & Finance Director

This report is a snapshot of Kansas' 105 counties, both in terms of basic demographics (population, density, land area, etc.) and fiscal matters relating to county governments (valuations, mill levies, and property tax rates). The purpose is to provide an informative guide that can assist one in comparing and contrasting the vast differences, county by county, Kansas encompasses.

Kansas' population has grown from 2,688,418 residents in 2000 to 2,911,641 residents in 2016 (an increase of 8.3%). The average population density has likewise increased from 32.9 persons per square mile in 2000 to 35.61 persons per square mile in 2016. **Figure 1** (*see page 3*) contains a tabular account of this information (lower rank indicates higher value, so the county with the most population is ranked at number one, likewise for land area and density).

As seen in **Figure 1**, county land area varies dramatically from 1,429.86 square miles (Butler County) down to 151.60 square miles (Wyandotte County). Population variance is no less dramatic, with Johnson County weighing in at 580,159 residents and Greeley County at 1,330 residents. Johnson County also leads in population density (1,225.57 persons per square mile), and that figure scales all the way down to Wallace County's 1.66 persons per square mile.

Demographic & Taxation Report



Dennis Kriesel Operations & Finance Director

WELCOME TO THE KAC'S DEMOGRAPHIC AND TAXATION REPORT FOR 2016-17.

This report provides a collection of various tax and demographic details regarding the 105 Kansas counties, built around 2016 figures used in all 105 counties' 2017 budgets. Its goal is to increase understanding regarding the nature of county government and the variance between counties within the state. Reports such as this rely on figures acquired from a specific, fixed point in time. As such, it is a snapshot. The report is produced annually, both to get you the latest information on the counties, and to assist with trend development so we can identify where the counties are heading on a variety of indicators.

Dennis Kriesel began serving as the KAC's Operations & Finance Director in August 2014. Prior to that, he joined the KAC as its Public Health Policy Fellow in May 2002, where his research areas focused on environmental and public health concerns for local governments. He transitioned to Senior Policy Analyst in August 2007, which broadened his research efforts across a myriad of public policy topics. He holds a B.A. degree in political science from the University of Kansas and an M.P.A. degree from the Maxwell School of Citizenship and Public Affairs at Syracuse University.

GLOSSARY

Assessed Value: The value placed on real estate, personal property, and utilities as a basis for levying taxes.

Budget Year: In Kansas, counties' budget and fiscal year is the calendar year.

Mill: One-thousandth. Or one-tenth of one cent. Or \$1 per \$1,000 of assessed valuation.

LAVTR: The Local Ad Valorem Tax Reduction Fund.

Tax Levy Rate: Computed by dividing the assessed valuation in the tax district (e.g., the county) by the property taxes levied. The tax levy rate is expressed in mills. It is also referred to as the "mill rate."

Tax Year: The calendar year in which ad valorem taxes are levied to finance the ensuing calendar year budget. For example, property taxes levied in 2016 are used to finance the 2017 budgets. Kansas' county treasurers prepare and mail property tax statements in November of each year; one-half (50%) of the total tax bill is due on or before December 20 and the balance on or before May 10 of the following year.



The *Research Report* is a publication of the Kansas Association of Counties, 300 SW 8th, Suite 300, Topeka, KS 66603. Phone 785-272-2585. Fax 785-272-3585.

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KAC RESEARCH REPORT

			I and A	rag	Pop. Density	87				I and Ar	•09	Pop. Densit	v	FIGURE 1. ¹
County	2016 Pop. & <i>R</i>	lank	(sq. mi & <i>Ran</i>	.) ık	(pop./sq. m & Ran	y 1i.) k	County	2016 Pop. & <i>F</i>	s Rank	(sq. mi.) & Ran	k	(pop./sq. n & Ran	y ni.) k	Kansas'
Allen	12,717	36	500.30	97	25.42	31	Lyon	33,339	17	847.47	42	39.34	17	population
Anderson	7,808	49	579.65	86	13.47	43	Marion	12,103	37	944.29	20	12.82	49	
Atchison	16,398	31	431.17	102	38.03	18	Marshall	9,936	40	900.18	23	11.04	50	has grown 8%
Barber	4,823	70	1,134.07	6	4.25	80	McPherson	28,941	21	898.27	26	32.22	24	
Barton	27,103	22	895.40	29	30.27	27	Meade	4,330	72	978.09	18	4.43	77	
Bourbon	14,712	34	635.47	79	23.15	32	Miami	32,553	19	575.66	88	56.55	12	since 2000.
Brown	9,776	41	570.87	92	17.12	38	Mitchell	6,282	57	701.79	69	8.95	52	
Butler	66,741	8	1,429.86	1	46.68	15	Montgomery	33,314	18	643.53	76	51.77	13	
Chase	2,679	89	773.06	50	3.47	86	Morris	5,645	64	695.28	70	8.12	57	
Chautauqua	3,402	78	638.88	78	5.32	74	Morton	3,007	82	729.73	53	4.12	83	
Cherokee	20,533	28	587.57	85	34.95	21	Nemaha	10,227	38	717.43	64	14.26	41	
Cheyenne	2,679	89	1,019.89	15	2.63	95	Neosho	16,346	32	571.47	91	28.60	28	
Clark	2,096	99	974.63	19	2.15	103	Ness	3,005	83	1,074.75	9	2.80	93	
Clay	8,347	47	645.30	73	12.94	47	Norton	5,550	66	878.13	37	6.32	66	
Cloud	9,219	44	715.34	67	12.89	48	Osage	15,847	33	705.52	68	22.46	34	
Coffey	8,384	46	626.95	80	13.37	45	Osborne	3,683	77	892.50	32	4.13	82	
Comanche	1,843	102	788.30	48	2.34	99	Ottawa	5,975	61	720.73	57	8.29	56	
Cowley	35,788	14	1,125.75	7	31.79	25	Pawnee	6,838	55	754.26	51	9.07	51	
Crawford	39,217	11	589.76	84	66.50	10	Phillips	5,428	67	885.88	36	6.13	69	
Decatur	2,932	86	893.52	31	3.28	88	Pottawatomi	e 23,298	25	841.02	44	27.70	30	
Dickinson	19,303	29	847.07	43	22.79	33	Pratt	9,691	42	735.05	52	13.18	46	
Doniphan	7,797	50	393.41	103	19.82	37	Rawlins	2,506	96	1,069.42	13	2.34	99	
Douglas	118,053	5	455.87	101	258.96	5	Reno	63,718	9	1,255.35	3	50.76	14	
Edwards	2,968	85	621.89	81	4.77	75	Republic	4,725	71	717.37	65	6.59	65	
Elk	2,605	92	644.27	75	4.04	84	Rice	9,977	39	726.24	55	13.74	42	
Ellis	29,029	20	899.91	24	32.26	22	Riley	75,247	7	609.77	82	123.40	7	
Ellsworth	6,343	56	715.85	66	8.86	54	Rooks	5,174	68	890.53	33	5.81	70	
Finney	37,118	12	1,301.97	2	28.51	29	Rush	3,130	79	717.76	61	4.36	78	
Ford	34,536	16	1,098.27	8	31.45	26	Russell	7,039	53	886.26	35	7.94	59	
Franklin	25,609	23	571.76	90	44.79	16	Saline	55,691	10	720.23	58	77.32	9	
Geary	37,030	13	384.62	104	96.28	8	Scott	4,964	69	717.54	62	6.92	64	
Gove	2,640	91	1,071.67	12	2.46	98	Sedgwick	511,574	2	997.51	16	512.85	3	
Graham	2,591	93	898.52	25	2.88	92	Seward	23,152	26	639.50	77	36.20	19	
Grant	7,733	51	574.80	89	13.45	44	Shawnee	178,725	3	544.02	94	328.53	4	
Gray	6,133	59	868.87	39	7.06	62	Sheridan	2,512	95	895.96	27	2.80	93	
Greeley	1,330	105	778.45	49	1.71 <i>1</i>	04	Sherman	5,983	60	1,056.07	14	5.67	71	
Greenwood	6,244	58	1,143.30	5	5.46	72	Smith	3,704	76	895.47	28	4.14	81	
Hamilton	2,474	97	996.51	17	2.48	97	Stafford	4,236	73	792.05	47	5.35	73	
Harper	5,817	62	801.27	45	7.26	61	Stanton	2,072	100	680.35	71	3.05	90	
Harvey	35,073	15	539.75	95	64.98	11	Stevens	5,806	63	727.29	54	7.98	58	
Haskell	4,064	74	577.52	87	7.04	63	Sumner	23,535	24	1,181.94	4	19.91	36	
Hodgeman	1,893	101	859.99	41	2.20 1	102	Thomas	7,904	48	1,074.69	10	7.35	60	
Jackson	13,338	35	656.22	72	20.33	35	Trego	2,927	87	889.48	34	3.29	87	
Jefferson	18,930	30	532.57	96	35.54	20	Wabaunsee	6,951	54	794.30	46	8.75	55	
Jewell	2,970	84	909.78	22	3.26	89	Wallace	1,518	104	913.65	21	1.66	105	
Johnson	580,159	1	473.38	99	1,225.57	1	Washington	5,598	65	894.76	30	6.26	67	
Kearny	3,956	75	870.54	38	4.54	76	Wichita	2,157	98	718.57	60	3.00	91	
Kingman	7,687	52	863.36	40	8.90	53	Wilson	8,856	45	570.42	93	15.53	40	
Kiowa	2,564	94	722.64	56	3.55	85	Woodson	3,115	80	497.82	98	6.26	67	
Labette	20,803	27	645.30	73	32.24	23	Wyandotte	163,369	4	151.60	105	1,077.63	2	
Lane Leavenworth Lincoln Linn	1,670 79,315 3,105 9,536	103 6 81 43	717.46 462.83 719.40 594.06	63 100 59 83	2.33 <i>I</i> 171.37 4.32 16.05	101 6 79 39	Kansas	2,911,	,641	81,758	8.76	35	.61	
Logan	2,825	88	1,072.99	11	2.63	95	Statewide Av	g. 27,	,730	778	6.65	35	.61	

B eyond basic demographic information, understanding county government requires an understanding of the various financial conditions each county experiences. The property tax is the primary source of revenue counties rely upon for providing services. Assessed valuation, a key factor in calculating property taxes, rose statewide by 2.50% from 2015 to 2016.

Figure 2 graphs the counties' total assessed valuation from 2006 to 2016. Figure 3 provides a table that shows the percentage change experienced in assessed valuation for the 2000 to 2016 period.

Property taxes cover a wide range of services in Kansas, including constructing/ maintaining roads and bridges, providing emergency dispatch services, funding law



FIGURE 3. ³	Year	Assessed Valuation%	Change
Assessed	2000	\$20,844,350,575	
valuation	2001	\$22,442,527,816	7.67%
valuation	2002	\$23,011,158,436	2.53%
rose 2.50%	2003	\$23,940,049,708	4.04%
from 2015	2004	\$25,357,723,849	5.92%
110111 2013	2005	\$26,974,895,376	6.38%
to 2016.	2006	\$28,915,593,877	7.19%
	2007	\$30,039,500,871	3.89%
	2008	\$30,980,005,308	3.13%
	2009	\$30,175,117,836	-2.60%
	2010	\$29,421,998,974	-2.50%
	2011	\$29,937,338,759	1.75%
	2012	\$30,342,250,458	1.35%
	2013	\$30,797,606,202	1.50%
	2014	\$31,713,659,926	2.97%
	2015	\$32,236,198,609	1.65%
	2016	\$33,041,723,609	2.50%

enforcement (including detention centers), supplying public health services, and other social needs (such as services for the disabled or elderly). **Figure 4** offers county-by-county information on assessed valuation, county tax levies, and tax levy rates (mills) for 2016, including their relative rankings to one another.

For 2016, Johnson County had the highest assessed valuation (\$9,231,041,841) and Elk County had the lowest (\$24,903,803). The highest per capita valuation was in Coffey County (\$59,802/person) and the lowest was in Labette County (\$6,173/person). The 2016 county tax levies were led by Johnson County (\$180,845,513), and the smallest tax levied was in Elk County (\$2,776,435).

On a per capita basis, Stanton County was the highest levied tax (\$3,162/person) and *Continued on page 7*

County	2016 Asses Tangible Valuation &	2016 Valu Per Caj & Rai	ation pita nk	2016 County Levies & R	2016 Levi Capita &	es Per <i>Rank</i>	2016 Count Rate (mi & Ran	y Levy ills) k	FIGURE 4.4		
Allen	\$138,613,023	38	\$10,900	69	\$8,897,656	33	\$700	66	64.191	53	For 2016,
Anderson Atchison	\$90,692,846 \$151,434,289	59 36	\$11,615 \$9,235	64 83	\$8,454,208 \$8,126,908	35 38	\$1,083 \$496	41 81	93.218 53.666	24 66	Coffey
Barber Barton	\$96,457,945 \$242,224,257	54 25	\$20,000 \$8,937	19 85	\$6,110,707 \$10,552,794	61 30	\$1,267 \$389	30 90	63.350 43.567	54 89	County had
Bourbon	\$97,920,240	51	\$6,656	102	\$6,537,560	55	\$444	87	66.763	48	County had
Brown Butler	\$161,924,437 \$676,031,991	30 6	\$16,563 \$10,129	35 78	\$5,423,819 \$23,489,801	75 9	\$555 \$352	76 97	33.496 34.747	101 100	the highest
Chase Chautauqua	\$48,196,012 \$30,492,219	91 104	\$17,990 \$8,963	25 84	\$2,951,691 \$3,414,948	104 102	\$1,102 \$1,004	40 48	61.245 112.177	58 7	per capita
Cherokee Cheyenne	\$158,663,917 \$44,161,220	33 94	\$7,727 \$16,484	99 36	\$7,504,433 \$4,411,401	44 89	\$365 \$1,647	95 20	47.298 99.894	81 14	valuation.
Clark Clay	\$36,484,303 \$99,585,751	100 50	\$17,407 \$11,931	29 62	\$3,030,065 \$6,565,769	103 53	\$1,446 \$787	23 58	83.053 65.936	32 50	т 1 и
Cloud	\$96,818,419	52	\$10,502	72	\$7,248,709	46	\$786	59	74.876	39	Labette
Coffey Comanche	\$501,381,009 \$32,250,761	$12 \\ 102$	\$59,802 \$17,499	$1 \\ 27$	\$26,500,579 \$3,639,232	6 99	\$3,161 \$1,975	2 13	52.864 107.238	69 12	County the
Cowley	\$253,796,580 \$245,267,724	21	\$7,092	101	\$11,026,729	28	\$308	102	43.449	90 74	lowest
Decatur	\$50,567,864	24 87	\$0,234 \$17,247	104 30	\$3,521,317	101	\$1,201	33	69.681	45	10 west.
Dickinson	\$201,102,131	29	\$10,418	74	\$10,790,836	29	\$559	74	53.658	67	
Doniphan Douglas	\$1,247,457,940	44 4	\$15,952 \$10,567	58 71	\$5,048,714 \$55,002,648	70 4	\$724 \$466	65 85	45.417 44.092	88 88	
Edwards Elk	\$51,839,157 \$24,903,803	84 105	\$17,466 \$9,560	28 81	\$4,046,905 \$2,776,435	94 105	\$1,364 \$1,066	27 43	78.067 111.494	34 8	
Ellis	\$363,233,577	16	\$12,513 \$15,130	58	\$13,298,109	19 78	\$458 \$701	86 57	36.757	98 71	
Finney	\$455,924,303	13	\$12,283	44 60	\$18,920,912	12	\$510	80	42.768	91	
Ford Franklin	\$287,109,116 \$223,824,103	20 27	\$8,313 \$8,740	94 89	\$13,251,186 \$13,700,080	20 18	\$384 \$535	91 78	46.156 61.210	82 59	
Geary	\$236,907,123	26 77	\$6,398 \$22,677	103	\$17,454,356 \$5,784,263	15 67	\$471 \$2,101	84 10	73.614	42 22	
Graham	\$50,385,700	88	\$19,446	21	\$4,906,163	79	\$1,894	16	90.020	$\frac{22}{20}$	
Grant Gray	\$143,388,074 \$92,737,406	37 57	\$18,542 \$15,121	23 45	\$5,169,079 \$6,159,765	77 60	\$668 \$1,004	69 48	36.056 66.421	99 49	
Greeley Greenwood	\$32,045,380 \$63,234,245	103 76	\$24,094 \$10,127	5 79	\$4,000,581 \$4,637,275	95 86	\$3,008 \$7/3	4	124.842	3	
Hamilton	\$38,848,279	99	\$15,703	41	\$4,790,832	82	\$1,936	15	123.324	4	
Harper Harvey	\$104,147,028 \$292,168,593	47 18	\$17,904 \$8,330	26 93	\$6,175,772 \$12,083,453	59 24	\$1,062 \$345	44 98	59.298 41.358	61 93	
Haskell Hodgeman	\$90,764,815 \$39,310,083	58 98	\$22,334 \$20,766	12 16	\$7,932,441 \$4,231,636	41 02	\$1,952 \$2,235	14	87.402 107.651	27	
Jackson	\$108,047,335	46	\$8,101	96	\$8,404,549	36	\$630	71	77.622	36	
Jefferson Jewell	\$159,497,158 \$53,558,985	32 82	\$8,426 \$18,033	92 24	\$11,881,184 \$6,108,757	26 62	\$628 \$2,057	72 11	74.488 114.061	40 6	
Johnson Kearny	\$9,231,041,841 \$84 214 710	1 64	\$15,911 \$21,288	39 15	\$180,845,513 \$10,188,033	1 31	\$312 \$2 575	101	19.590 50.439	105 76	
Kingman	\$103,215,560	48	\$13,427	53	\$6,426,417	57	\$836	54	62.041	56	
Kiowa Labette	\$80,093,103 \$128,408,638	66 42	\$31,238 \$6,173	$\frac{2}{105}$	\$5,846,995 \$7,935,084	66 40	\$2,280 \$381	8 92	73.007 61.795	44 57	
Lane Leavenworth	\$42,877,805 \$615 121 331	97 7	\$25,675 \$7,755	4 98	\$4,122,723 \$23,134,393	93 10	\$2,469 \$292	6 103	96.150 37.608	23 96	
Lincoln	\$52,321,403	83	\$16,851	33	\$5,773,332	68	\$1,859	18	110.348	10	
Linn Logan	\$223,362,146 \$64,316,827	28 75	\$23,423 \$22,767	6 9	\$12,149,634 \$3,769,185	23 96	\$1,274 \$1,334	29 28	54.393 58.605	65 63	
Lyon Marion	\$308,291,355 \$125 190 947	17 43	\$9,247 \$10 344	82 75	\$18,760,748 \$9,279,666	13 32	\$563 \$767	73 60	60.896 74 126	60 41	
Marshall	\$154,859,441	34	\$15,586	42	\$8,067,696	39	\$812	55	51.830	72	
McPnerson Meade	\$414,034,758 \$100,022,413	14 49	\$14,306 \$23,100	50 7	\$12,485,978 \$4,559,486	22 88	\$431 \$1,053	89 45	30.158 45.584	102 85	

Figure 4, cont.

	2016 Assessed		2016 Valu	ation					2016 County Levy		
Country	Tangible	Per Caj	pita	2016 County	Tax	2016 Levi	es Per	Rate (mills)			
County	Valuation & I	Rank	& Rai	ık	Levies & Ro	ank	Capita &	Kank	& Ran	ĸ	
Miami	\$366,730,274	15	\$11,266	65	\$18,135,331	14	\$557	75	49.452	77	
Mitchell	\$79,023,638	68	\$12,579	57	\$7,753,822	43	\$1,234	32	98.125	17	
Montgomery	\$290,300,146	19	\$8,714	90	\$16,351,460	16	\$491	82	50.469	75	
Morris	\$71,414,319	/1	\$12,651	20	\$5,4/3,937	/3	\$970	50	/6.651	3/	
MORION	\$39,073,114	/0	\$19,645	20	\$0,002,292	40	\$2,209	/	115.557	5	
Nemaha	\$153,642,643	35	\$15,023	46	\$7,480,727	45	\$731	62	48.697	79	
Neosho	\$128,896,814	41	\$7,886	97	\$5,929,720	64	\$363	96	46.004	84	
Ness	\$67,396,309	74	\$22,428	11	\$3,714,241	97	\$1,236	31	55.111	64	
Norton	\$57,027,942	79	\$10,275	77	\$5,247,945	76	\$946	52	92.014	25	
Osage	\$137,515,325	39	\$8,678	91	\$8,666,085	34	\$547	//	63.014	33	
Osborne	\$51,758,088	85	\$14,053	51	\$4,337,194	90	\$1,178	37	83.804	31	
Ottawa	\$73,401,871	70	\$12,285	59	\$6,683,306	50	\$1,119	38	91.049	26	
Pawnee	\$76,600,817	69	\$11,202	66	\$5,973,205	63	\$874	53	77.984	35	
Phillips	\$55,991,047	80	\$10,315	76	\$5,465,677	74	\$1,007	47	97.609	19	
Pottawatomie	\$532,429,767	11	\$22,853	8	\$15,183,836	17	\$652	70	28.518	104	
Pratt	\$161,217,130	31	\$16,636	34	\$7,795,049	42	\$804	56	52.548	70	
Rawlins	\$51,439,382	86	\$20,526	17	\$3,530,550	100	\$1,409	26	68.639	47	
Reno	\$566,077,641	9	\$8,884	87	\$23,654,753	8	\$371	94	41.775	92	
Republic	\$69,292,600	73	\$14,665	49	\$6,801,157	49	\$1,439	24	98.152	16	
Rice	\$129,820,770	40	\$13,012	55	\$6,682,359	51	\$670	68	51.478	73	
Riley	\$609,765,451	8	\$8,104	95	\$23,765,469	7	\$316	100	38.975	94	
Rooks	\$70,358,777	72	\$13,599	52	\$5,548,013	71	\$1,072	42	78.853	33	
Rush	\$46,051,037	93	\$14,713	47	\$4,728,745	83	\$1,511	22	102.687	13	
Russell	\$85,489,921	63	\$12,145	61	\$7,244,116	47	\$1,029	46	84.755	30	
Saline	\$561,611,271	10	\$10,084	80	\$21,063,647	11	\$378	93	37.508	97	
Scott	\$85,524,425	62	\$17,229	31	\$5,916,809	65	\$1,192	34	69.188	46	
Sedgwick	\$4,531,486,166	2	\$8,858	88	\$133,201,437	2	\$260	105	29.393	103	
Seward	\$252,633,991	22	\$10,912	68	\$11,218,453	27	\$485	83	44.406	87	
Shawnee	\$1,596,995,365	3	\$8,935	86	\$77,204,880	3	\$432	88	48.345	80	
Sheridan	\$54,039,821	81	\$21,513	13	\$4,/12,548	85	\$1,876	17	87.206	29	
Sherman	\$87,883,987	61	\$14,689	48	\$5,756,635	69	\$962	51	65.496	51	
Smith	\$49,228,512	90	\$13,291	54	\$6,434,004	56	\$1,737	19	130.697	2	
Stafford	\$79,633,380	67	\$18,799	22	\$4,712,677	84	\$1,113	39	53.527	68	
Stanton	\$44,135,489	95	\$21,301	14	\$6,552,109	54	\$3,162	25	148.457	1	
Stevens	\$95,322,076	30	\$10,418	37	\$8,321,207	37	\$1,455	25	87.294	20	
Sumner	\$247,051,893	23	\$10,497	73	\$12,077,462	25	\$513	79	48.888	78	
Thomas	\$120,357,415	45	\$15,227	43	\$5,538,081	72	\$701	65	46.014	83	
Trego	\$49,342,898	89	\$16,858	32	\$4,793,253	81	\$1,638	21	97.142	21	
Wabaunsee	\$82,502,009	65	\$11,869	63	\$4,868,274	80	\$700	66	59.008	62	
wallace	\$47,199,140	92	\$31,093	3	\$4,608,073	87	\$3,036	3	97.633	18	
Washington	\$88,703,627	60	\$15,846	40	\$6,650,328	52	\$1,188	36	74.973	38	
Wichita	\$44,059,831	96	\$20,426	18	\$4,327,798	91	\$2,006	12	98.225	15	
Wilson	\$96,786,893	53	\$10,929	67	\$6,267,911	58	\$708	64	64.767	52	
Woodson	\$33,389,191	101	\$10,719	100	\$3,712,570	98	\$1,192	34 104	111.191	9	
wyandotte	ф1,181,332,063	3	\$1,232	100	\$45,874,442	3	\$281	104	38.813	93	
Kansas	\$33,041,723,609				\$1,332,290,185						
Statewide Avg.	\$314,683,082		\$11,348		\$12,688,478		\$458		69.177		



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Sedgwick County the lowest (\$260/person). In terms of county levy rate, Stanton County was the highest in 2016 at 148.457 mills, and Johnson County was the lowest at 19.590 mills. **Figure 5** shows the categorical spread of the 2016 county levy rates via a pie chart.

As **Figure 5** shows, there is a significant spread in the county levy rates statewide. In 2016, only one county used a levy rate under 25 mills, and 13 used a levy of over 100 mills. Levy rate is dependent not just on the level of services provided by a county, but also on the assessed valuation within a county. As such, assuming equal levels of service, a county with a lower assessed valuation would, by necessity, have a higher mill levy than a county with a higher assessed valuation.

Those counties with higher mill levies do not necessarily equate to a higher tax burden on residents (low-levy locations might have higher assessed valuations, which explains the need for a lower mill levy).

Given the complexity of the tax equation, while comparing mill levies is certainly interesting, a full understanding of financial reality requires examining several other components (provided in the previous tables).

When comparing all this information, particularly the property tax levies themselves, it is important to remember that local conditions vary, often dramatically, on a county-by-county basis. For example, some counties are able to rely on other revenue streams (such as a sales tax), whereas others are forced by local conditions to depend more heavily on the property tax. Also, expenses vary significantly from county to

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county depending on if a county government is expected to be more of a full-service provider versus another area that may see more involvement from cities or the private sector. All facets must be factored in to create a proper, comparative portrait of Kansas' counties.

- 1 Population data is the 2016 Certified Population from the Kansas Division of the Budget. Land Area data is from the 2010 U.S. Census.
- 2 Valuation data self-reported by Kansas' counties via their mill levy sheets (various years).
- 3 Ibid.
- 4 Valuation and Levy Rates were self-reported by Kansas' counties via the 2016 mill levy sheets. Tax rates were obtained from the 2017 county budgets submitted for each county. Population information used to calculate per capita rates is the 2016 Certified Population from the Kansas Division of the Budget.
- 5 Levy rates self-reported by Kansas' counties via their 2016 mill levy sheets.

The KAC extends its thanks to those who assisted in the gathering of this data, particularly the county clerks, county finance directors, and the Division of Property Valuation. Their aid, and continuing aid, in accumulating and assembling information is what makes tools like this possible. The KAC is very appreciative for all the valuation forms and county budgets that are sent to our offices.

Any questions about this report should be directed to Dennis Kriesel, either through our office phone/fax or via email at: kriesel@kansascounties.org

> Demographic & Taxation Report